

CONTRACT #10
RFS # 318.65-00705
FA # 11-34734
Edison # 25399

Finance & Administration
Division of Health Care Finance
& Administration

VENDOR:
Gorman Actuarial, LLC



STATE OF TENNESSEE
DEPARTMENT OF FINANCE AND ADMINISTRATION
DIVISION OF HEALTH CARE FINANCE AND ADMINISTRATION
BUREAU OF TENNCARE
310 Great Circle Road
NASHVILLE, TENNESSEE 37243

January 20, 2012

Lucian Geise, Director
Fiscal Review Committee
8th Floor, Rachel Jackson Bldg.
Nashville, TN 37243

Attention: Ms. Leni Chick

RE: Gorman Actuarial, LLC, Amendment #1

Mr. Lucian Geise:

The Department of Finance and Administration, Division of Health Care Finance and Administration, is submitting for consideration by the Fiscal Review Committee amendment #1 to Gorman Actuarial, LLC, the State's competitively procured contract for actuarial and benefit consulting services for the Health Insurance Exchange. Because of the continuing policy changes at the federal level and the magnitude of the market impacts in Tennessee, the State sought additional federal funds which were awarded on November 29, 2011. The purpose of this amendment is to provide additional funding for consulting services regarding health insurance exchanges and for making evidence-based recommendations to the State. The State indicated in both the Request for Proposal and resulting contract that contract funding would be increased as needed and as availability of additional federal funding dictated.

The Division of Health Care Finance and Administration would greatly appreciate the consideration and approval of this amendment by the Fiscal Review Committee.

Sincerely,


Casey Dungan
Chief Financial Officer

cc: Darin J. Gordon, Deputy Commissioner
Alma Chilton, Director of Contracts

Supplemental Documentation Required for
Fiscal Review Committee

| | | | |
|--|---|------------------------------------|--|
| *Contact Name: | Casey Dungan | *Contact Phone: | 507-6482 |
| *Original Contract Number: | FA1134734 | *Original RFS Number: | 31865-000705 (formerly 31701-04100) |
| Edison Contract Number: (if applicable) | 25399 | Edison RFS Number: (if applicable) | |
| *Original Contract Begin Date: | April 1, 2011 | *Current End Date: | March 31, 2013 |
| Current Request Amendment Number: (if applicable) | 1 | | |
| Proposed Amendment Effective Date: (if applicable) | March 21, 2012 | | |
| *Department Submitting: | Department of Finance and Administration | | |
| *Division: | Division of Health Care Finance and Admin. Insurance Exchange | | |
| *Date Submitted: | January 20, 2012 | | |
| *Submitted Within Sixty (60) days: If not, explain: | Yes N/A | | |
| *Contract Vendor Name: | Gorman Actuarial, LLC | | |
| *Current Maximum Liability: | \$300,000.00 | | |
| *Current Contract Allocation by Fiscal Year: <i>(as Shown on Most Current Fully Executed Contract Summary Sheet)</i> | | | |
| FY: 2011 | FY: 2012 | FY: | FY: |
| \$ 35,660.00 | \$ 264,340.00 | \$ | \$ |
| *Current Total Expenditures by Fiscal Year of Contract: <i>(attach backup documentation from STARS or FDAS report)</i> | | | |
| FY: 2011 | FY: 2012 | FY: | FY: |
| \$ 35,658.75 | \$ 105,531.80 | \$ | \$ |
| IF Contract Allocation has been greater than Contract Expenditures, please give the reasons and explain where surplus funds were spent: | N/A | | |
| IF surplus funds have been carried forward, please give the reasons and provide the authority for the carry forward provision: | N/A | | |
| IF Contract Expenditures exceeded Contract Allocation, please give the reasons and explain how funding was acquired to pay the overage: | N/A | | |
| *Contract | State: | Federal: | \$300,000.00 |

Supplemental Documentation Required for
Fiscal Review Committee

| | | | | |
|--|--|---|---------------|--|
| Funding Source/Amount: | | | | |
| Interdepartmental: | | | <i>Other:</i> | |
| If "other" please define: | | | | |
| Dates of All Previous Amendments or Revisions: <i>(if applicable)</i> | | Brief Description of Actions in Previous Amendments or Revisions: <i>(if applicable)</i> | | |
| N/A | | | | |
| | | | | |
| Method of Original Award: <i>(if applicable)</i> | | Request for Proposal | | |
| *What were the projected costs of the service for the entire term of the contract prior to contract award? | | The costs associated with this contract were predicated on the cost proposals submitted in response to the RFP and the ultimate need for contractor services based on competitively procured hourly rates. These cost proposal documents are public information and available upon request. | | |

Supplemental Documentation Required for Fiscal Review Committee

For all new non-competitive contracts and any contract amendment that changes Sections A or C.3. of the original or previously amended contract document, provide estimates based on information provided the Department by the vendor for determination of contract maximum liability. Add rows as necessary to provide all information requested.

If it is determined that the question is not applicable to your contract document attach detailed explanation as to why that determination was made.

C.3. Payment Methodology. The Contractor shall be compensated based on the payment rates herein for units of service authorized by the State in a total amount not to exceed the Contract Maximum Liability established in Section C.1.

- a. The Contractor's compensation shall be contingent upon the satisfactory completion of units, milestones, or increments of service defined in Section A.
- b. The Contractor shall be compensated based upon the following payment rates:
 - (1) For service performed from the execution of this contract through March 31, 2013, the following professional service rates (payment rate per hour per calendar year) shall apply:

| | April 1, 2011- March 31, 2012 | April 1, 2012- March 31, 2013 |
|---|----------------------------------|----------------------------------|
| Individual and Small Group Market Analysis (see Contract Section A.2.) | | |
| Actuarial consultant (for analysis of merger of individual and small group markets as approved in advance and in writing by the State) | \$255.00 an hour | \$255.00 an hour |
| Non-actuarial consultant (for analysis of merger of individual and small group markets as approved in advance and in writing by the State) | \$215.00 an hour | \$215.00 an hour |
| Other Actuarial and Benefits Consulting (see Contract Section A.5.) | | |
| Principal (for additional consulting services as approved in advance and in writing by the State) | \$300.00 an hour | \$300.00 an hour |
| Senior Consultant (for additional consulting services as approved in advance and in writing by the State) | \$280.00 an hour | \$280.00 an hour |
| Consultant (for additional consulting services as approved in advance and in writing by the State) | \$210.00 an hour | \$210.00 an hour |
| Analyst (for additional consulting services as approved in advance and in writing by the State) | \$175.00 an hour | \$175.00 an hour |
| Administrative support/clerical (for additional consulting services as approved in advance and in writing by the State) | \$25.00 an hour | \$25.00 an hour |

- (2) For service performed from April 1, 2013, through March 31, 2014, the Contractor shall be compensated based upon the payment rates in Section C.3.b.(1) above but adjusted by the percentage increase, if any, between the Consumer Price Index for All Urban Consumers (CPI-U): U.S. city average, All Items expenditure category, not seasonally adjusted, index base period: 1982-84=100) published by the United States Department of Labor, Bureau of Labor Statistics in November 2012 and that figure published in the same month, 12-months prior, up to a maximum of three and one-half percent (3.5 %).

Supplemental Documentation Required for
Fiscal Review Committee

- (3) For service performed from April 1, 2014, through March 31, 2015, the Contractor shall be compensated based upon the payment rates in Section C.3.b.(1) above but adjusted by the percentage increase, if any, between the Consumer Price Index for All Urban Consumers (CPI-U): U.S. city average, All Items expenditure category, not seasonally adjusted, index base period: 1982-84=100) published by the United States Department of Labor, Bureau of Labor Statistics in November 2013 and that figure published in the same month, 12-months prior, up to a maximum of three and one-half percent (3.5 %).
- (4) For service performed from April 1, 2015, through March 31, 2016, the Contractor shall be compensated based upon the payment rates in Section C.3.b.(1) above but adjusted by the percentage increase, if any, between the Consumer Price Index for All Urban Consumers (CPI-U): U.S. city average, All Items expenditure category, not seasonally adjusted, index base period: 1982-84=100) published by the United States Department of Labor, Bureau of Labor Statistics in November 2014 and that figure published in the same month, 12-months prior, up to a maximum of three and one-half percent (3.5 %).
- c. The Contractor shall be compensated for changes requested and performed pursuant to Contract Section A.4., without a formal amendment of this contract based upon the payment rates detailed in the schedule above and as agreed pursuant to said Contract Section A.4., provided that compensation to the Contractor for such "change order" work shall not exceed Ten Percent (10%) of the contract maximum liability. If, at any point during the Contract period, the State determines that the cost of necessary "change order" work would exceed said maximum amount, the State may amend this Contract to address the need.
- d. The Contractor shall not be compensated for travel time to the primary location of service provision.

Proposed savings to be realized per fiscal year by entering into this contract. If amendment to an existing contract, please indicate the proposed savings to be realized by the amendment. Add rows as necessary to define all potential savings per deliverable.

This amendment does not include proposed savings, however, the State followed a procurement strategy that involved an "early-to-market" RFP and awarded this contract based on competitively procured rates.

Comparison of cost per fiscal year of obtaining this service through the proposed contract or amendment vs. other options. List other options available (including other vendors), cost of other options, and source of information for comparison of other options (e.g. catalog, Web site). Add rows as necessary to indicate price differentials between contract deliverables.

The State released a Request for Proposal and identified Gorman Actuarial, LLC as the actuarial company determined to have the expertise necessary to guide the direction of the State related to health insurance exchanges and other aspects of the implementation of the Patient Protection and Affordable Care Act. We are relying on the existing competitive procurement to perform functions that are consistent with the scope of the original contract and have not compared any non competitive options.

Expenditures
Gorman Actuarial, LLC
FA1134734

| Year | Unit | Sum Amount | Edison Contract ID | Vendor ID | Vendor Name |
|------|------|------------|--------------------|-----------|-------------|
|------|------|------------|--------------------|-----------|-------------|

| | | | | | |
|------|-------|--------------|-------|------------|----------------------|
| 2011 | 31701 | \$ 4,451.25 | 25399 | 0000138601 | Gorman Actuarial LLC |
| 2011 | 31701 | \$ 9,232.50 | 25399 | 0000138601 | Gorman Actuarial LLC |
| 2011 | 31701 | \$ 21,975.00 | 25399 | 0000138601 | Gorman Actuarial LLC |

FY 2011 Total \$ 35,658.75

| | | | | | |
|------|-------|--------------|-------|------------|----------------------|
| 2012 | 31701 | \$ 814.83 | 25399 | 0000138601 | Gorman Actuarial LLC |
| 2012 | 31701 | \$ 4,812.50 | 25399 | 0000138601 | Gorman Actuarial LLC |
| 2012 | 31865 | \$ 2,055.72 | 25399 | 0000138601 | Gorman Actuarial LLC |
| 2012 | 31865 | \$ 9,900.00 | 25399 | 0000138601 | Gorman Actuarial LLC |
| 2012 | 31865 | \$ 13,426.25 | 25399 | 0000138601 | Gorman Actuarial LLC |
| 2012 | 31865 | \$ 15,791.25 | 25399 | 0000138601 | Gorman Actuarial LLC |
| 2012 | 31865 | \$ 24,977.50 | 25399 | 0000138601 | Gorman Actuarial LLC |
| 2012 | 31865 | \$ 33,753.75 | 25399 | 0000138601 | Gorman Actuarial LLC |

FY 2012 Total \$ 105,531.80

Non-Competitive Amendment Request

NOT required for a contract with a federal, Tennessee, or Tennessee local government entity or a grant.

Route a completed request, as one file in PDF format, via e-mail attachment sent to: AgSprs.Agspr@sate.tn.us

APPROVED

COMMISSIONER OF FINANCE & ADMINISTRATION

| | | |
|---|--|--|
| Request Tracking # | 31865-00705 (Previously 31701-04100) | |
| 1. Procuring Agency | Department of Finance and Administration Division of Health Care Finance and Administration | |
| 2. Contractor | Gorman Actuarial, LLC | |
| 3. Contract # | FA1134734 | |
| 4. Proposed Amendment # | 1 | |
| 5. Edison ID # | 25399 | |
| 6. Contract Begin Date | April 1, 2011 | |
| 7. Current Contract End Date – with ALL options to extend exercised | March 31, 2013 | |
| 8. Proposed Contract End Date – with ALL options to extend exercised | March 31, 2013 | |
| 9. Current Maximum Contract Cost – with ALL options to extend exercised | \$300,000.00 | |
| 10. Proposed Maximum Contract Cost – with ALL options to extend exercised | \$ 580,000.00 | |
| 11. Office for Information Resources Endorsement – information technology service (N/A to THDA) | x Not Applicable <input type="checkbox"/> Attached | |
| 12. eHealth Initiative Support – health-related professional, pharmaceutical, laboratory, or imaging | x Not Applicable <input type="checkbox"/> Attached | |
| 13. Human Resources Support – state employee training service | x Not Applicable <input type="checkbox"/> Attached | |
| 14. Explanation Need for the Proposed Amendment | <p>The State is amending this competitively-procured contract to provide additional funding for actuarial and benefit consulting services for the health Insurance Exchange. The State has received additional planning funds to analyze evolving federal guidance regarding the exchange marketplaces. Because of the continuing policy changes at the federal level and the magnitude of the market impacts in Tennessee, we sought additional planning funds (which we were awarded on November 29, 2011), and we now need the corresponding technical assistance to analyze the emerging issues in the market and revise our</p> | |

| | |
|--|---|
| Request Tracking # | 31865-00705 (Previously 31701-04100) |
| recommendations if and as appropriate. As explained below in item #17, the State indicated in both the RFP and resulting contract that contract funding would be increased as need and additional federal funding dictated. | |
| 15. Name & Address of the Contractor's Principal Owner(s) Bela Gorman, President Gorman Actuarial, LLC 210 Robert Road Marlborough, MA 01752 | |
| 16. Evidence Contractor's Experience & Length Of Experience Providing the Service Gorman Actuarial, LLC has provided actuarial and benefit consulting assistance to the State Health Insurance Exchange since the execution of the original contract (effective April 1, 2011), which was awarded under the original Request for Proposal (RFP # 31701 – 04100). The Contractor's work under the Contract has been more than satisfactory and performed in a manner consistent with the representations that it made in its proposal to the original RFP. Gorman Actuarial is currently working with several states on understanding the impact of national health reform on their current insured markets. In addition to Tennessee, Gorman Actuarial's client list includes the states of Wisconsin, Wyoming, Minnesota, Nevada, and Maine. Gorman Actuarial has also performed several analyses on the insured markets in the state of New York. Additionally, Gorman Actuarial has worked on various state public expansion programs such as New York's Family Health Plus program and Maine's DirigoChoice program. Below are links to some of Gorman Actuarial's published reports and work products. Wisconsin http://www.freemarkethealthcare.wi.gov/docview.asp?docid=22035&locid=173 http://www.freemarkethealthcare.wi.gov/docview.asp?docid=20902&locid=173 http://www.freemarkethealthcare.wi.gov/docview.asp?docid=20903&locid=173 http://www.freemarkethealthcare.wi.gov/docview.asp?docid=20959&locid=173 Minnesota http://mn.gov/commerce/insurance/images/Gruber-Gorman-Slides-11-17-11.pdf Maine http://www.maine.gov/pfr/insurance/reports/pdf/Impact_ACA.pdf New York http://www.uhfnyc.org/publications/880772 http://www.uhfnyc.org/publications/880648 http://www.uhfnyc.org/publications/711071 | |
| 17. Efforts to Identify Reasonable, Competitive, Procurement Alternatives The State released a Request for Proposal (RFP # 31701 – 04100), and identified Gorman Actuarial, LLC as the proposer with the highest combined technical/cost score and expertise necessary to guide the direction of the State related to health insurance exchanges and other aspects of the implementation of the Patient Protection and Affordable Care Act. Thus, we are relying on a recent competitive procurement to perform functions that are consistent with the scope of the original contract. Notice was given to all potential bidders in the original procurement of our intention to proceed in this fashion. As part of the RFP (RFP # 31701 – 04100), we communicated to vendors that the State may receive additional planning funds over and above the initial \$1 million planning grant. In the interest of full disclosure and transparency with the potential bidders, we also stated our intent to use the contracts awarded through this procurement as vehicles for the additional work that may be required if the State received other grants. In Amendment #1, we added the following text to RFP Section 1.1: The maximum liability for this contract is undetermined and contingent upon policy decisions by the Governor and the General Assembly; the maximum liability is also a function of the continued (and | |

Request Tracking #

31865-00705
(Previously 31701-04100)

perhaps expanded) availability of federal funding. In the event that Tennessee chooses to operate an insurance exchange and the State receives additional federal funding for technical assistance and actuarial analyses, then the State likely will use the contract from this procurement for said work. Indeed, the State does not currently anticipate an additional procurement for actuarial services for the insurance exchange within the next 12 to 18 months. Please note that proposers may submit proposals for (and be awarded contracts under) both this procurement and RFP #31701-04101 (Policy and Operational Consulting Related to Federal Health Insurance Reform). Consistent with RFP Section 3.3.8.(d), entities that intend to submit proposals should be aware that if they submit a proposal for the current actuarial services procurement, they may be ineligible to submit a proposal to operate the website portal, call center and other components of a state-based insurance exchange in Tennessee. All potential proposers for this RFP should assume that the prevailing contractors in this actuarial services procurement would be precluded from bidding on RFPs for the actual operation of a state-based insurance exchange in Tennessee.

The State amplified this message in our response to question #12 posted in Amendment #2 of the RFP:

The State anticipates expending the \$1 million planning grant funds by the end of CY 2011. As clarified in Amendment # 1, though, we may use this contract as the payment vehicle for additional, federally-funded analyses. In the event that Tennessee chooses to operate an insurance exchange and the State receives additional federal funding for technical assistance and actuarial analyses, then the State likely will use the contract from this procurement for said work. Indeed, the State does not currently anticipate an additional procurement for actuarial services for the insurance exchange within the next 12 to 18 months.

Thus, all potential proposers in the original procurement had full information of the State's intended approach and future plans.

18. Justification – *specifically explain why non-competitive negotiation is in the best interest of the state*

The federal government continues to issue guidance regarding its interpretation of the Patient Protection and Affordable Care Act (Pub. L. 111-148), as amended. In many instances, the new guidance is in stark contrast to earlier guidance or represents a reversal of previous policy statements and commitments. Because the implications for Tennessee's insurance markets are substantial and involve seismic-shifts in market design and structure, we have worked closely with insurers and other stakeholders to determine which analyses should take priority, and we continue to work with the Contractor to secure the appropriate technical assistance with regard to the potential impacts of evolving federal policy. Given the compressed timeframe for analysis and decision-making, we need to proceed with an experienced actuary who is intimately familiar with our operational context, policy concerns, and market conditions in order to ensure that the actuary can provide highly informed, Tennessee-specific analyses and recommendations.

Anticipating this eventuality and wanting to maximize interest in the original procurement, we communicated our intentions to all potential bidders with the original RFP so that they would be able to incorporate this possibility into their planning and bidding strategy. The procurement had six qualified proposers, from which we selected the highest-scoring bidder. We used this approach to ensure that any subsequent request for a contract modification (including the one described here) would be entirely consistent with the State's goal of maximizing efficiency and use of successfully-procured contracts through truly competitive procurement processes.

The State could proceed with a new procurement for these services. However, given the amount of work available in each of the 50 States and the U.S. territories and the shortage of subject matter experts working in this area, it is unlikely that Tennessee would receive a large number of proposals from qualified actuaries. Precisely for this reason, the State followed a procurement strategy that involved an "early-to-market" RFP in December 2010 and awarded contracts to vendors before many other states were able to do so, thereby ensuring that Tennessee would have the "best-in-class" actuaries working on this project. For this and all of the reasons described above, it is advantageous for Tennessee to proceed with this non-competitive contract amendment.



FUNDING REVISION CONTRACT

(fee-for-service contract with an individual, business, non-profit, or governmental entity of another state)

| | | | |
|--|-----------------------------------|---|---------------------------------------|
| Begin Date April 1, 2011 | End Date March 31, 2013 | Agency Tracking # 31865-00705 (formerly 31701-04100) | Edison Record ID 25399 |
| Contractor Legal Entity Name Gorman Actuarial, LLC | | | Edison Vendor ID 0000138601 |

Service Caption (one line only)

FUNDING REVISION: Moving \$264,340.00 from FY 2011 to FY 2012

| | |
|---|-------------------------|
| Subrecipient or Vendor <input type="checkbox"/> Subrecipient <input checked="" type="checkbox"/> Vendor | CFDA # 93.525 |
|---|-------------------------|

| Funding — | | | | | |
|---------------|-------|--------------|-------------------|-------|-----------------------|
| FY | State | Federal | Interdepartmental | Other | TOTAL Contract Amount |
| 2011 | | \$35,660.00 | | | \$35,660.00 |
| 2012 | | \$264,340.00 | | | \$264,340.00 |
| | | | | | |
| | | | | | |
| TOTAL: | | \$300,000.00 | | | \$300,000.00 |

American Recovery and Reinvestment Act (ARRA) Funding: YES NO

Ownership/Control

- African American Asian Hispanic Native American Female
 Person w/Disability Small Business Government NOT Minority/Disadvantaged
 Other:

Selection Method & Process Summary (mark the correct response to confirm the associated summary)

- RFP The procurement process was completed in accordance with the approved RFP document and associated regulations.
 Competitive Negotiation The predefined, competitive, impartial, negotiation process was completed in accordance with the associated, approved procedures and evaluation criteria.
 Alternative Competitive Method The predefined, competitive, impartial, procurement process was completed in accordance with the associated, approved procedures and evaluation criteria.
 Non-Competitive Negotiation The non-competitive contractor selection was completed as approved, and the procurement process included a negotiation of best possible terms & price.
 Other The contractor selection was directed by law, court order, settlement agreement, or resulted from the state making the same agreement with all interested parties or all parties in a predetermined "class."

Budget Officer Confirmation: There is a balance in the appropriation from which obligations hereunder are required to be paid that is not already encumbered to pay other obligations.

[Signature] 4/20/2012

OCR USE – FA

Speed Chart (optional)

Account Code (optional)
70803000

Contract # FA1134734



CONTRACT AMENDMENT

| | | | |
|---|---------------------------|--------------------------------|--------------------------|
| Agency Tracking # 31865-00705 (formerly 31701-04100) | Edison ID 25399 | Contract # FA1134734 | Amendment # 01 |
|---|---------------------------|--------------------------------|--------------------------|

| | |
|--|---------------------------------------|
| Contractor Legal Entity Name Gorman Actuarial, LLC | Edison Vendor ID 0000138601 |
|--|---------------------------------------|

Amendment Purpose & Effect(s)
Amendment increases the Maximum Liability for the continued provision of actuarial and benefit consulting services for the Health Insurance Exchange

Amendment Changes Contract End Date: YES NO **End Date:** March 31, 2013

TOTAL Contract Amount INCREASE or DECREASE per this Amendment (zero if N/A): **\$ 280,000.00**

| Funding — | | | | | |
|---------------|-------|--------------|-------------------|-------|-----------------------|
| FY | State | Federal | Interdepartmental | Other | TOTAL Contract Amount |
| 2011 | | \$35,660.00 | | | \$35,660.00 |
| 2012 | | \$344,340.00 | | | \$344,340.00 |
| 2013 | | \$200,000.00 | | | \$200,000.00 |
| | | | | | |
| | | | | | |
| TOTAL: | | \$580,000.00 | | | \$580,000.00 |

American Recovery and Reinvestment Act (ARRA) Funding: YES NO

Budget Officer Confirmation: There is a balance in the appropriation from which obligations hereunder are required to be paid that is not already encumbered to pay other obligations.

[Signature] 1/20/2012

OCR USE

| | |
|-------------------------------|--|
| Speed Chart (optional) | Account Code (optional) 70803000 |
|-------------------------------|--|

**AMENDMENT #1
CONTRACT FA1134733
BETWEEN THE STATE OF TENNESSEE,
DEPARTMENT OF FINANCE AND ADMINISTRATION
DIVISION OF HEALTH CARE FINANCE AND ADMINISTRATION
AND
GORMAN ACTUARIAL, LLC**

This Amendment is made and entered by and between the State of Tennessee, Department of Finance and Administration, Division of Health Care Finance and Administration, hereinafter referred to as the "State" and Gorman Actuarial, LLC, hereinafter referred to as the "Contractor." It is mutually understood and agreed by and between said, undersigned contracting parties that the subject contract is hereby amended as follows:

1. The text of the Contract is amended by deleting all references to "Benefits Administration Division" and replacing with "Division of Health Care Finance and Administration" throughout the Contract.
2. Contract section C.1. is deleted in its entirety and replaced with the following:
 - C.1. Maximum Liability. In no event shall the maximum liability of the State under this Contract exceed Five Hundred Eighty Thousand Dollars (\$580,000.00). The payment rates in section C.3 shall constitute the entire compensation due the Contractor for all service and Contractor obligations hereunder regardless of the difficulty, materials or equipment required. The payment rates include, but are not limited to, all applicable taxes, fees, overheads, and all other direct and indirect costs incurred or to be incurred by the Contractor.
3. The text of Contract Section E.2 is deleted in its entirety and replaced with the following:
 - E.2. Communications and Contacts. All instructions, notices, consents, demands, or other communications required or contemplated by this Contract shall be in writing and shall be made by certified, first class mail, return receipt requested and postage prepaid, by overnight courier service with an asset tracking system, or by EMAIL or facsimile transmission with recipient confirmation. Any such communications, regardless of method of transmission, shall be addressed to the respective party at the appropriate mailing address, facsimile number, or EMAIL address as set forth below or to that of such other party or address, as may be hereafter specified by written notice.

The State:

Brian Haile
Department of Finance and Administration
Division of Health Care Finance and Administration
Tennessee Insurance Exchange
312 Rosa Parks Avenue, Suite 2600
Nashville, TN 37243
Telephone: (615) 253-8555
FAX : (615) 253-8556
E-mail: Brian.Haile@tn.gov

The Contractor:

Ms. Bela Gorman, Lead Consultant
Gorman Actuarial, LLC
210 Robert Road
Marlborough, MA 01752
Phone: 508-229-3525
Fax: 508-662-0870
E-mail: bela@gormanActuarial.com

All instructions, notices, consents, demands, or other communications shall be considered effectively given upon receipt or recipient confirmation as may be required.

4. The following is added as new Contract Section E16.

E.16. Federal Funding Accountability and Transparency Act (FFATA). This Contract requires the Contractor to provide supplies and/or services that are funded in whole or in part by federal funds that are subject to FFATA. The Contractor is responsible for ensuring that all applicable requirements, including but not limited to those set forth herein, of FFATA are met and that the Contractor provides information to the State as required.

The Contractor shall comply with the following:

a. Reporting of Total Compensation of the Contractor's Executives.

(1) The Contractor shall report the names and total compensation of each of its five most highly compensated executives for the Contractor's preceding completed fiscal year, if in the Contractor's preceding fiscal year it received:

- i. 80 percent or more of the Contractor's annual gross revenues from Federal procurement contracts and Federal financial assistance subject to the Transparency Act, as defined at 2 CFR 170.320 (and subawards); and
- ii. \$25,000,000 or more in annual gross revenues from Federal procurement contracts (and subcontracts), and Federal financial assistance subject to the Transparency Act (and subawards); and
- iii. The public does not have access to information about the compensation of the executives through periodic reports filed under section 13(a) or 15(d) of the Securities Exchange Act of 1934 (15 U.S.C. 78m(a), 78o(d)) or section 6104 of the Internal Revenue Code of 1986. (To determine if the public has access to the compensation information, see the U.S. Security and Exchange Commission total compensation filings at <http://www.sec.gov/answers/excomp.htm>).

Executive means officers, managing partners, or any other employees in management positions.

(2) Total compensation means the cash and noncash dollar value earned by the executive during the Contractor's preceding fiscal year and includes the following (for more information see 17 CFR 229.402(c)(2)):

- i. Salary and bonus.
- ii. Awards of stock, stock options, and stock appreciation rights. Use the dollar amount recognized for financial statement reporting purposes with respect to the fiscal year in accordance with the

Statement of Financial Accounting Standards No. 123 (Revised 2004) (FAS 123R), Shared Based Payments.

- iii. Earnings for services under non-equity incentive plans. This does not include group life, health, hospitalization or medical reimbursement plans that do not discriminate in favor of executives, and are available generally to all salaried employees.
 - iv. Change in pension value. This is the change in present value of defined benefit and actuarial pension plans.
 - v. Above-market earnings on deferred compensation which is not tax qualified.
 - vi. Other compensation, if the aggregate value of all such other compensation (e.g. severance, termination payments, value of life insurance paid on behalf of the employee, perquisites or property) for the executive exceeds \$10,000.
- b. The Contractor must report executive total compensation described above to the State by the end of the month during which this Contract is awarded.
 - c. If this Contract is amended to extend its term, the Contractor must submit an executive total compensation report to the State by the end of the month in which the amendment to this Contract becomes effective.
 - d. The Contractor will obtain a Data Universal Numbering System (DUNS) number and maintain its DUNS number for the term of this Contract. More information about obtaining a DUNS Number can be found at: <http://fedgov.dnb.com/webform/>

The Contractor's failure to comply with the above requirements is a material breach of this Contract for which the State may terminate this Contract for cause. The State will not be obligated to pay any outstanding invoice received from the Contractor unless and until the Contractor is in full compliance with the above requirements.

Required Approvals. The State is not bound by this Amendment until it is signed by the contract parties and approved by appropriate officials in accordance with applicable Tennessee laws and regulations (depending upon the specifics of this contract, said officials may include, but are not limited to, the Commissioner of Finance and Administration, the Commissioner of Human Resources, and the Comptroller of the Treasury).

Amendment Effective Date. The revisions set forth herein shall be effective March 21, 2012. All other terms and conditions of this Contract not expressly amended herein shall remain in full force and effect.

IN WITNESS WHEREOF,

GORMAN ACTUARIAL, LLC

SIGNATURE

DATE

BELA GORMAN, PRESIDENT

PRINTED NAME AND TITLE OF SIGNATORY (above)

**DEPARTMENT OF FINANCE AND ADMINISTRATION
DIVISION OF HEALTH CARE FINANCE AND ADMINISTRATION:**

MARK A. EMKES, COMMISSIONER

DATE



CONTRACT

(fee-for-service contract with an individual, business, non-profit, or governmental entity of another state)

| | | | |
|------------------------------------|-----------------------------------|---|----------------------------------|
| Begin Date April 1, 2011 | End Date March 31, 2013 | Agency Tracking # 31701 - 04100 | Edison Record ID 25399 |
|------------------------------------|-----------------------------------|---|----------------------------------|

| | |
|--|---------------------------------------|
| Contractor Legal Entity Name Gorman Actuarial, LLC | Edison Vendor ID 0000138601 |
|--|---------------------------------------|

| | | |
|---|-------------------------|---|
| Subrecipient or Vendor <input type="checkbox"/> Subrecipient <input checked="" type="checkbox"/> Vendor | CFDA # 93.525 | FEIN or SSN (optional) 20-554407 |
|---|-------------------------|---|

Service Caption (one line only) 20-554407
Actuarial and Benefit Consulting Services for the Health Insurance Exchange.

| FY | State | Federal | Interdepartmental | Other | TOTAL Contract Amount |
|---------------|-------|---------------------|-------------------|-------|-----------------------|
| 2011 | | \$300,000.00 | | | \$300,000.00 |
| | | | | | |
| | | | | | |
| TOTAL: | | \$300,000.00 | | | \$300,000.00 |

American Recovery and Reinvestment Act (ARRA) Funding: YES NO

Ownership/Control

African American Asian Hispanic Native American Female
 Person w/Disability Small Business Government NOT Minority/Disadvantaged
 Other:

Selection Method & Process Summary (mark the correct response to confirm the associated summary)

RFP The procurement process was completed in accordance with the approved RFP document and associated regulations.
 Competitive Negotiation The predefined, competitive, impartial, negotiation process was completed in accordance with the associated, approved procedures and evaluation criteria.
 Alternative Competitive Method The predefined, competitive, impartial, procurement process was completed in accordance with the associated, approved procedures and evaluation criteria.
 Non-Competitive Negotiation The non-competitive contractor selection was completed as approved, and the procurement process included a negotiation of best possible terms & price.
 Other The contractor selection was directed by law, court order, settlement agreement, or resulted from the state making the same agreement with all interested parties or all parties in a predetermined "class."

Budget Officer Confirmation: There is a balance in the appropriation from which obligations hereunder are required to be paid that is not already encumbered to pay other obligations.

Maurice Abbey for

OCR USE - FA

FA1134734

| | |
|---------------------------------|---|
| Speed Code FA00002221 | Account Code 70803000 <i>CM</i> |
|---------------------------------|---|

**CONTRACT
BETWEEN THE STATE OF TENNESSEE
DEPARTMENT OF FINANCE AND ADMINISTRATION, BENEFITS ADMINISTRATION
AND
GORMAN ACTUARIAL, LLC**

This Contract, by and between the State of Tennessee, Department of Finance and Administration, Benefits Administration, hereinafter referred to as the "State" and Gorman Actuarial, LLC, hereinafter referred to as the "Contractor," is for the provision of Actuarial and Benefit Consulting Services, as further defined in the "SCOPE OF SERVICES."

The Contractor is A LIMITED LIABILITY COMPANY.

Contractor Federal Employer Identification or Social Security Number: 20-5544407

Contractor Place of Incorporation or Organization: Massachusetts.

A. SCOPE OF SERVICES:

A.1. Contractor's Obligations

The Contractor shall provide all service and deliverables as required, described, and detailed herein and shall meet all service and delivery timelines as specified by this Contract.

A.2. Actuarial and Benefit Consulting Services

The Contractor shall provide the actuarial and benefit consulting services as requested by the State. Specifically:

- a. The Contractor shall provide the State actuarial and related consulting services in accordance with the Contractor's Proposal and make evidence-based recommendations as to whether and how the State should combine the individual and small group health insurance markets on or before January 1, 2014. The Contractor shall also include a cogent assessment of the relative advantages and disadvantages of each option so as to ensure that the State is cognizant of the salient facts and all potential risks.
- b. At the direction of the State, the Contractor shall provide or subcontract for other benefits consulting services related to the health insurance exchange; such services shall include but are not limited to strategic planning, budget projections, organizational consulting, benefits design, contract and market analyses, and development of procurement documents (e.g., requests for proposals, *pro forma* contracts, and cost proposals).
- c. At the State's request, the Contractor shall provide timely information, analysis and recommendations on newly-enacted Federal laws and regulations related to health insurance exchanges or related aspects of the implementation of the Patient Protection and Affordable Care Act (Pub. L. 111-148), as amended.
- d. The Contractor shall provide expert testimony on related actuarial and funding issues to the courts, legislators and other groups as requested by the State. The Contractor shall provide the State with an estimate of hours to accomplish this work for pre-approval by the State.
- e. Unless otherwise directed by the State, the Contractor shall meet at least monthly with the State at the State's request to review ongoing projects, benefit plan status or other activities as required by the State. Most such meetings shall take place by conference call, though some may require a face-to-face consultation. All travel associated in the performance of the responsibilities of this Contract shall be pre-approved by the State. (See Contract Section C.4)

- f. Unless otherwise directed by the State, the Contractor shall ensure that all services are either performed or supervised and certified by a fully qualified actuary (associate of the Society of Actuaries (ASA) and member of the American Academy of Actuaries (MAAA) in accordance with all applicable laws, regulations and standards of practice.

A.3. Administrative Services

The Contractor must maintain an organization sufficient to administer, manage and oversee all aspects of the contract. Specifically:

- a. The Contractor shall establish a team of qualified employees assigned to the State and shall be able to adjust staffing needs to appropriate levels in order to provide services as required by the State.
- b. The Contractor shall ensure that the principal project staff have, at a minimum, the Society of Actuaries, legal, medical and other educational backgrounds and certifications commensurate with the nature and scope of services in accordance with the Contractor's Proposal and as required by the State.
- c. The Contractor shall notify the State in writing within thirty (30) days of any changes in the actuarial and benefits consultants (excluding administrative support/clerical personnel) who are listed in the Contractor's proposal or on subsequent cost estimates for additional consulting services. Any replacement to the designated individuals occupying these positions shall possess equal qualifications and experience. The State retains the right to approve and/or request alternative personnel assigned to this Contract.
- d. The Contractor shall maintain an administrative structure to oversee the monthly billing, payment and processing of invoices to the State for work performed under the contract and specifically authorized by the State. Invoices must be in the content and format as required by the State detailing the project and time spent by position.
- e. As specified in Section C.5, the Contractor is required to submit detailed invoices accompanied by documentation supporting hourly breakouts for each project. This documentation will be reviewed and approved by State Health Exchange staff familiar with the project requirements prior to approval for payment.
- f. The Contractor shall develop prospective work plan(s) and budget(s) in response to specific request by the State for benefits consulting or actuarial services.
- g. The Contractor shall refer all media and legislative inquiries of any type to State Health Exchange staff, which will have the sole and exclusive responsibility to respond to all such queries. However, the Contractor shall respond directly to audit requests from the Comptroller, to audit requests from divisions within the Department of Finance & Administration, and to subpoenas; in all such instances, the Contractor shall copy the Health Exchange on all correspondence.

A.4. Change Orders. The State may, at its sole discretion and with written notice to the Contractor, request changes in the scope of services that are necessary but were inadvertently unspecified in the scope of services of this Contract.

- a. Memorandum of Understanding— In no event more than ten (10) business days after receipt of a written change order request from the State, the Contractor shall respond with a written proposal for completing the service. Said proposal must specify:

- (1) the effect, if any, of implementing the requested change(s) on all other services required under this Contract;
- (2) the specific effort involved in completing the change(s);
- (3) the expected schedule for completing the change(s);
- (4) the maximum number and contingent service provider category of person hours required for the change(s); and
- (5) the maximum cost for the change(s), PROVIDED THAT such maximum cost shall not exceed the product of the of person hours required multiplied by the appropriate payment rate proposed for change order work.

The Contractor shall not perform any change order service until the State has approved the change order proposal. If approved, the State will sign the change order proposal, and it shall constitute a Memorandum of Understanding (MOU) between the Contract Parties pertaining to the specified change(s) and shall be incorporated, hereby, as a part of this Contract.

- b. **Change Order Performance**— Subsequent to State approval of an MOU, the Contractor shall complete the required change order services. The State will be the sole judge of the acceptable completion of change order work and, upon such determination, shall provide the Contractor written approval of the work.
- c. **Change Order Remuneration**— The State will remunerate the Contractor only for acceptable work. All acceptable work performed pursuant to an approved MOU, without a formal amendment of this contract, shall be remunerated in accordance with and further limited by contract section C.3.c., PROVIDED THAT, the State shall be liable to the Contractor only for the cost of the actual person hours worked to complete the change order work, not to exceed the maximum cost for the change detailed in the MOU. In no instance shall the State be liable to the Contractor for the cost of any person hours worked in excess of the maximum person hours indicated in or of any amount exceeding the maximum cost specified by the approved MOU authorizing the service. Upon State approval of the change order work, the Contractor shall invoice the State in accordance with the relevant provisions of this Contract.

A.5. Definitions

- a. **Principal** - individual responsible for the work of the state assigned team, who has at least ten (10) years of experience in benefits management consulting and in design and analysis of employee benefit plans and strategies.
- b. **Senior Consultant** - individual who is a Fellow in the Society of Actuaries and MAAA with over ten (10) years of actuarial consulting work with large employers.
- c. **Consultant** - professional with at least six (6) years of experience in benefits consulting, including design and analysis of employee benefits for large employers. Must possess college degree and/or professional qualifications.
- d. **Analyst** - professional with at least one (1) year of experience in benefits consulting, including design and analysis of employee benefits for large employers. Must possess college degree and/or professional qualifications.
- e. **Administrative support/clerical** - Any other individual who bills to this account and who does not qualify as one of the types of professionals described above.

B. CONTRACT TERM:

- B.1. Contract Term. This Contract shall be effective for the period commencing on April 1, 2011 and ending on March 31, 2013. The State shall have no obligation for services rendered by the Contractor which are not performed within the specified period.
- B.2. Term Extension. The State reserves the right to extend this Contract for an additional period or periods of time representing increments of no more than one year and a total Contract term of no more than five (5) years, provided that such an extension of the Contract term is effected prior to the current, contract expiration date by means of an amendment to the Contract. If the extension of the Contract necessitates additional funding beyond that which was included in the original Contract, the increase in the State's maximum liability will also be effected through an amendment to the Contract, and shall be based upon payment rates provided for in the original Contract.

C. PAYMENT TERMS AND CONDITIONS:

- C.1. Maximum Liability. In no event shall the maximum liability of the State under this Contract exceed Three Hundred Thousand Dollars (\$300,000.00). The payment rates in Section C.3 and the Travel Compensation provided in Section C.4 shall constitute the entire compensation due the Contractor for the Service and all of the Contractor's obligations hereunder regardless of the difficulty, materials or equipment required. The payment rates include, but are not limited to, all applicable taxes, fees, overheads, and all other direct and indirect costs incurred or to be incurred by the Contractor.

The Contractor is not entitled to be paid the maximum liability for any period under the Contract or any extensions of the Contract for work not requested by the State. The maximum liability represents available funds for payment to the Contractor and does not guarantee payment of any such funds to the Contractor under this Contract unless the State requests work and the Contractor performs said work. In which case, the Contractor shall be paid in accordance with the payment rates detailed in Section C.3. The State is under no obligation to request work from the Contractor in any specific dollar amounts or to request any work at all from the Contractor during any period of this Contract.

- C.2. Compensation Firm. The payment rates and the maximum liability of the State under this Contract are firm for the duration of the Contract and are not subject to escalation for any reason unless amended.
- C.3. Payment Methodology. The Contractor shall be compensated based on the payment rates herein for units of service authorized by the State in a total amount not to exceed the Contract Maximum Liability established in Section C.1.
 - a. The Contractor's compensation shall be contingent upon the satisfactory completion of units, milestones, or increments of service defined in Section A.
 - b. The Contractor shall be compensated based upon the following payment rates:
 - (1) For service performed from the execution of this contract through March 31, 2013, the following professional service rates (payment rate per hour per calendar year) shall apply:

| | April 1, 2011- March 31, 2012 | April 1, 2012- March 31, 2013 |
|--|----------------------------------|----------------------------------|
| Individual and Small Group Market Analysis (see Contract Section A.2.) | | |
| Actuarial consultant (for analysis of merger of individual and small group markets as approved in | \$255.00 an hour | \$255.00 an hour |

| | | |
|---|-------------------------|-------------------------|
| advance and in writing by the State) | | |
| Non-actuarial consultant (for analysis of merger of individual and small group markets as approved in advance and in writing by the State) | \$215.00 an hour | \$215.00 an hour |
| Other Actuarial and Benefits Consulting (see Contract Section A.5.) | | |
| Principal (for additional consulting services as approved in advance and in writing by the State) | \$300.00 an hour | \$300.00 an hour |
| Senior Consultant (for additional consulting services as approved in advance and in writing by the State) | \$280.00 an hour | \$280.00 an hour |
| Consultant (for additional consulting services as approved in advance and in writing by the State) | \$210.00 an hour | \$210.00 an hour |
| Analyst (for additional consulting services as approved in advance and in writing by the State) | \$175.00 an hour | \$175.00 an hour |
| Administrative support/clerical (for additional consulting services as approved in advance and in writing by the State) | \$25.00 an hour | \$25.00 an hour |

- (2) For service performed from April 1, 2013, through March 31, 2014, the Contractor shall be compensated based upon the payment rates in Section C.3.b.(1) above but adjusted by the percentage increase, if any, between the Consumer Price Index for All Urban Consumers (CPI-U): U.S. city average, All Items expenditure category, not seasonally adjusted, index base period: 1982-84=100) published by the United States Department of Labor, Bureau of Labor Statistics in November 2012 and that figure published in the same month, 12-months prior, up to a maximum of three and one-half percent (3.5 %).
- (3) For service performed from April 1, 2014, through March 31, 2015, the Contractor shall be compensated based upon the payment rates in Section C.3.b.(1) above but adjusted by the percentage increase, if any, between the Consumer Price Index for All Urban Consumers (CPI-U): U.S. city average, All Items expenditure category, not seasonally adjusted, index base period: 1982-84=100) published by the United States Department of Labor, Bureau of Labor Statistics in November 2013 and that figure published in the same month, 12-months prior, up to a maximum of three and one-half percent (3.5 %).
- (4) For service performed from April 1, 2015, through March 31, 2016, the Contractor shall be compensated based upon the payment rates in Section C.3.b.(1) above but adjusted by the percentage increase, if any, between the Consumer Price Index for All Urban Consumers (CPI-U): U.S. city average, All Items expenditure category, not seasonally adjusted, index base period: 1982-84=100) published by the United States Department of Labor, Bureau of Labor Statistics in November 2014 and that figure published in the same month, 12-months prior, up to a maximum of three and one-half percent (3.5 %).
- c. The Contractor shall be compensated for changes requested and performed pursuant to Contract Section A.4., without a formal amendment of this contract based upon the payment rates detailed in the schedule above and as agreed pursuant to said Contract Section A.4., provided that compensation to the Contractor for such "change order" work shall not exceed Ten Percent (10%) of the contract maximum liability. If, at any point during the Contract period, the State determines that the cost of necessary "change order" work would exceed said maximum amount, the State may amend this Contract to address the need.

- d. The Contractor shall not be compensated for travel time to the primary location of service provision.

C.4. Travel Compensation. Compensation to the Contractor for travel, meals, or lodging shall be subject to amounts and limitations specified in the "State Comprehensive Travel Regulations," as they are amended from time to time.

The Contractor must include (in addition to other invoice requirements of this Contract) a complete itemization of travel compensation requested in accordance with and attaching to the invoice appropriate documentation and receipts as required by the above-referenced "State Comprehensive Travel Regulations."

C.5. Invoice Requirements. The Contractor shall invoice the State only for completed increments of service and for the amount stipulated in Section C.3., above, and present said invoices no more often than monthly, with all necessary supporting documentation, to:

Department of Finance and Administration
Benefits Administration
Suite 2800 WRS Tennessee Tower
312 Rosa L. Parks Avenue
Nashville, TN 37243

a. Each invoice shall clearly and accurately detail all of the following required information (calculations must be extended and totaled correctly).

- (1) Invoice Number (assigned by the Contractor)
- (2) Invoice Date
- (3) Contract Number (assigned by the State)
- (4) Customer Account Name: Department of Finance and Administration, Benefits Administration
- (5) Customer Account Number (assigned by the Contractor to the above-referenced Customer)
- (6) Contractor Name
- (7) Contractor Federal Employer Identification, Social Security, or Tennessee Edison Registration ID Number Referenced in the Preamble of this Contract
- (8) Contractor Contact for Invoice Questions (name, phone, and/or fax)
- (9) Contractor Remittance Address
- (10) Description of Delivered Service
- (11) Complete Itemization of Charges, which shall detail the following:
 - i. Service or Milestone Description (including name & title as applicable) of each service invoiced
 - ii. Number of Completed Units, Increments, Hours or Days as applicable, of each service invoiced
 - iii. Applicable Payment Rate (as stipulated in Section C.3.) of each service invoiced
 - iv. Amount Due by Service
 - v. Total Amount Due for the invoice period

b. The Contractor understands and agrees that an invoice under this Contract shall:

- (1) include only charges for service described in Contract Section A and in accordance with payment terms and conditions set forth in Contract Section C;
- (2) only be submitted for completed service and shall not include any charge for future work;
- (3) not include sales tax or shipping charges; and

- (4) Initiate the timeframe for payment (and any discounts) only when the State is in receipt of the invoice, and the invoice meets the minimum requirements of this Section C.5.

- C.6. Payment of Invoice. A payment by the State shall not prejudice the State's right to object to or question any payment, invoice or matter in relation thereto. A payment by the State shall not be construed as acceptance of any part of the work or service provided or as approval of any amounts invoiced.
- C.7. Invoice Reductions. The Contractor's invoice shall be subject to reduction for amounts included in any invoice or payment theretofore made which are determined by the State, on the basis of audits conducted in accordance with the terms of this contract, not to constitute proper remuneration for compensable services.
- C.8. Deductions. The State reserves the right to deduct from amounts which are or shall become due and payable to the Contractor under this or any contract between the Contractor and the State of Tennessee any amounts which are or shall become due and payable to the State of Tennessee by the Contractor.
- C.9. Prerequisite Documentation. The Contractor shall not invoice the State under this Contract until the State has received the following documentation properly completed.
 - a. The Contractor shall complete, sign, and present to the State an "Authorization Agreement for Automatic Deposit (ACH Credits) Form" provided by the State. By doing so, the Contractor acknowledges and agrees that, once said form is received by the State, all payments to the Contractor, under this or any other contract the Contractor has with the State of Tennessee shall be made by Automated Clearing House (ACH).
 - b. The Contractor shall complete, sign, and present to the State a "Substitute W-9 Form" provided by the State. The taxpayer identification number detailed by said form must agree with the Contractor's Federal Employer Identification Number or Tennessee Edison Registration ID referenced in this Contract.

D. STANDARD TERMS AND CONDITIONS:

- D.1. Required Approvals. The State is not bound by this Contract until it is signed by the contract parties and approved by appropriate officials in accordance with applicable Tennessee laws and regulations (depending upon the specifics of this contract, said officials may include, but are not limited to, the Commissioner of Finance and Administration, the Commissioner of Personnel, and the Comptroller of the Treasury).
- D.2. Modification and Amendment. This Contract may be modified only by a written amendment signed by all parties hereto and approved by both the officials who approved the base contract and, depending upon the specifics of the contract as amended, any additional officials required by Tennessee laws and regulations (said officials may include, but are not limited to, the Commissioner of Finance and Administration, the Commissioner of Personnel, and the Comptroller of the Treasury).
- D.3. Termination for Convenience. The State may terminate this Contract without cause for any reason. Said termination shall not be deemed a Breach of Contract by the State. The State shall give the Contractor at least Thirty (30) days written notice before the effective termination date.

The Contractor shall be entitled to compensation for satisfactory, authorized service completed as of the termination date, but in no event shall the State be liable to the Contractor for compensation for any service which has not been rendered. Upon such termination, the

Contractor shall have no right to any actual general, special, incidental, consequential, or any other damages whatsoever of any description or amount.

D.4. Termination for Cause. If the Contractor fails to properly perform its obligations under this Contract in a timely or proper manner, or if the Contractor violates any terms of this Contract, the State shall have the right to terminate the Contract and withhold payments in excess of fair compensation for completed services.

- a. The State will provide notification of termination for cause in writing. This notice will (1) specify in reasonable detail the nature of the breach; (2) provide Contractor with an opportunity to cure, which must be requested in writing no less than 10 days from the date of the Termination Notice; and (3) shall specify the effective date of termination in the event Contractor fails to correct the breach. Contractor must present the State with a written request detailing the efforts it will take to resolve the problem and the time period for such resolution. This opportunity to "cure" shall not apply to circumstances in which the Contractor intentionally withholds its services or otherwise refuses to perform. The State will not consider a request to cure contract performance where there have been repeated problems with respect to identical or similar issues, or if a cure period would cause a delay that would impair the effectiveness of State operations. In circumstances where an opportunity to cure is not available, termination will be effective immediately.
- b. Notwithstanding the foregoing, the Contractor shall not be relieved of liability to the State for damages sustained by virtue of any breach of this Contract by the Contractor.

D.5. Subcontracting. The Contractor shall not assign this Contract or enter into a subcontract for any of the services performed under this Contract without obtaining the prior written approval of the State. If such subcontracts are approved by the State, they shall contain, at a minimum, sections of this Contract below pertaining to "Conflicts of Interest," "Nondiscrimination," and "Records" (as identified by the section headings). Notwithstanding any use of approved subcontractors, the Contractor shall be the prime contractor and shall be responsible for all work performed.

D.6. Conflicts of Interest. The Contractor warrants that no part of the total Contract Amount shall be paid directly or indirectly to an employee or official of the State of Tennessee as wages, compensation, or gifts in exchange for acting as an officer, agent, employee, subcontractor, or consultant to the Contractor in connection with any work contemplated or performed relative to this Contract.

The Contractor acknowledges, understands, and agrees that this Contract shall be null and void if the Contractor is, or within the past six months has been, an employee of the State of Tennessee or if the Contractor is an entity in which a controlling interest is held by an individual who is, or within the past six months has been, an employee of the State of Tennessee.

D.7. Nondiscrimination. The Contractor hereby agrees, warrants, and assures that no person shall be excluded from participation in, be denied benefits of, or be otherwise subjected to discrimination in the performance of this Contract or in the employment practices of the Contractor on the grounds of disability, age, race, color, religion, sex, national origin, or any other classification protected by Federal, Tennessee State constitutional, or statutory law. The Contractor shall, upon request, show proof of such nondiscrimination and shall post in conspicuous places, available to all employees and applicants, notices of nondiscrimination.

D.8. Prohibition of Illegal Immigrants. The requirements of Public Acts of 2006, Chapter Number 878, of the state of Tennessee, addressing the use of illegal immigrants in the performance of any Contract to supply goods or services to the state of Tennessee, shall be a material provision of this Contract, a breach of which shall be grounds for monetary and other penalties, up to and including termination of this Contract.

- a. The Contractor hereby attests, certifies, warrants, and assures that the Contractor shall not knowingly utilize the services of an illegal immigrant in the performance of this Contract and shall not knowingly utilize the services of any subcontractor who will utilize the services of an illegal immigrant in the performance of this Contract. The Contractor shall reaffirm this attestation, in writing, by submitting to the State a completed and signed copy of the document at Attachment 1, hereto, semi-annually during the period of this Contract. Such attestations shall be maintained by the contractor and made available to state officials upon request.
- b. Prior to the use of any subcontractor in the performance of this Contract, and semi-annually thereafter, during the period of this Contract, the Contractor shall obtain and retain a current, written attestation that the subcontractor shall not knowingly utilize the services of an illegal immigrant to perform work relative to this Contract and shall not knowingly utilize the services of any subcontractor who will utilize the services of an illegal immigrant to perform work relative to this Contract. Attestations obtained from such subcontractors shall be maintained by the contractor and made available to state officials upon request.
- c. The Contractor shall maintain records for all personnel used in the performance of this Contract. Said records shall be subject to review and random inspection at any reasonable time upon reasonable notice by the State.
- d. The Contractor understands and agrees that failure to comply with this section will be subject to the sanctions of Public Chapter 878 of 2006 for acts or omissions occurring after its effective date. This law requires the Commissioner of Finance and Administration to prohibit a contractor from contracting with, or submitting an offer, proposal, or bid to contract with the State of Tennessee to supply goods or services for a period of one year after a contractor is discovered to have knowingly used the services of illegal immigrants during the performance of this Contract.
- e. For purposes of this Contract, "illegal immigrant" shall be defined as any person who is not either a United States citizen, a Lawful Permanent Resident, or a person whose physical presence in the United States is authorized or allowed by the federal Department of Homeland Security and who, under federal immigration laws and/or regulations, is authorized to be employed in the U.S. or is otherwise authorized to provide services under the Contract.

- D.9. Records. The Contractor shall maintain documentation for all charges under this Contract. The books, records, and documents of the Contractor, insofar as they relate to work performed or money received under this Contract, shall be maintained for a period of three (3) full years from the date of the final payment and shall be subject to audit at any reasonable time and upon reasonable notice by the State, the Comptroller of the Treasury, or their duly appointed representatives. The financial statements shall be prepared in accordance with generally accepted accounting principles.
- D.10. Monitoring. The Contractor's activities conducted and records maintained pursuant to this Contract shall be subject to monitoring and evaluation by the State, the Comptroller of the Treasury, or their duly appointed representatives.
- D.11. Progress Reports. The Contractor shall submit brief, periodic, progress reports to the State as requested.
- D.12. Strict Performance. Failure by any party to this Contract to insist in any one or more cases upon the strict performance of any of the terms, covenants, conditions, or provisions of this Contract shall not be construed as a waiver or relinquishment of any such term, covenant, condition, or

provision. No term or condition of this Contract shall be held to be waived, modified, or deleted except by a written amendment signed by the parties hereto.

- D.13. Independent Contractor. The parties hereto, in the performance of this Contract, shall not act as employees, partners, joint venturers, or associates of one another. It is expressly acknowledged by the parties hereto that such parties are independent contracting entities and that nothing in this Contract shall be construed to create an employer/employee relationship or to allow either to exercise control or direction over the manner or method by which the other transacts its business affairs or provides its usual services. The employees or agents of one party shall not be deemed or construed to be the employees or agents of the other party for any purpose whatsoever.

The Contractor, being an independent contractor and not an employee of the State, agrees to carry adequate public liability and other appropriate forms of insurance, including adequate public liability and other appropriate forms of insurance on the Contractor's employees, and to pay all applicable taxes incident to this Contract.

- D.14. State Liability. The State shall have no liability except as specifically provided in this Contract.
- D.15. Force Majeure. The obligations of the parties to this Contract are subject to prevention by causes beyond the parties' control that could not be avoided by the exercise of due care including, but not limited to, natural disasters, riots, wars, epidemics or any other similar cause.
- D.16. State and Federal Compliance. The Contractor shall comply with all applicable State and Federal laws and regulations in the performance of this Contract.
- D.17. Governing Law. This Contract shall be governed by and construed in accordance with the laws of the State of Tennessee. The Contractor agrees that it will be subject to the exclusive jurisdiction of the courts of the State of Tennessee in actions that may arise under this Contract. The Contractor acknowledges and agrees that any rights or claims against the State of Tennessee or its employees hereunder, and any remedies arising therefrom, shall be subject to and limited to those rights and remedies, if any, available under *Tennessee Code Annotated*, Sections 9-8-101 through 9-8-407.
- D.18. Completeness. This Contract is complete and contains the entire understanding between the parties relating to the subject matter contained herein, including all the terms and conditions of the parties' agreement. This Contract supersedes any and all prior understandings, representations, negotiations, and agreements between the parties relating hereto, whether written or oral.
- D.19. Severability. If any terms and conditions of this Contract are held to be invalid or unenforceable as a matter of law, the other terms and conditions hereof shall not be affected thereby and shall remain in full force and effect. To this end, the terms and conditions of this Contract are declared severable.
- D.20. Headings. Section headings of this Contract are for reference purposes only and shall not be construed as part of this Contract.

E. SPECIAL TERMS AND CONDITIONS:

- E.1. Conflicting Terms and Conditions. Should any of these special terms and conditions conflict with any other terms and conditions of this Contract, these special terms and conditions shall control.
- E.2. Communications and Contacts. All instructions, notices, consents, demands, or other communications required or contemplated by this Contract shall be in writing and shall be made by certified, first class mail, return receipt requested and postage prepaid, by overnight courier service with an asset tracking system, or by EMAIL or facsimile transmission, with recipient

confirmation. Any such communications, regardless of method of transmission, shall be addressed to the respective party at the appropriate mailing address, facsimile number, or EMAIL address as set forth below or to that of such other party or address, as may be hereafter specified by written notice.

The State:

Ms. Marlene D. Alvarez, Manager of Procurement and Contracts
Benefits Administration
312 Eighth Ave. North
26th Floor, WRS Tennessee Tower
Nashville, TN 37243
Phone: 615-253-8356
Fax: 615-253-8556
E-mail Address: Marlene.Alvarez@tn.gov

The Contractor:

Ms. Bela Gorman, Lead Consultant
Gorman Actuarial, LLC
210 Robert Rd.
Marlborough, MA 01752
Bela@GormanActuarial.com
Phone: 508-220-3525
Fax: 508-662-0870
E-mail Address: bela@GormanActuarial.com

All instructions, notices, consents, demands, or other communications shall be considered effectively given upon receipt or recipient confirmation as may be required.

- E.3. **Subject to Funds Availability.** The Contract is subject to the appropriation and availability of State and/or Federal funds. In the event that the funds are not appropriated or are otherwise unavailable, the State reserves the right to terminate the Contract upon written notice to the Contractor. Said termination shall not be deemed a breach of Contract by the State. Upon receipt of the written notice, the Contractor shall cease all work associated with the Contract. Should such an event occur, the Contractor shall be entitled to compensation for all satisfactory and authorized services completed as of the termination date. Upon such termination, the Contractor shall have no right to recover from the State any actual, general, special, incidental, consequential, or any other damages whatsoever of any description or amount.
- E.4. **State Ownership of Work Products.** The State shall have ownership, right, title, and interest, including ownership of copyright, in all work products, including computer source code, created, designed, developed, derived, documented, installed, or delivered under this Contract subject to the next subsection and full and final payment for each "Work Product." The State shall have royalty-free and unlimited rights and license to use, disclose, reproduce, publish, distribute, modify, maintain, or create derivative works from, for any purpose whatsoever, all said Work Products.
- a. To the extent that the Contractor uses any of its pre-existing, proprietary or independently developed tools, materials or information ("Contractor Materials"), the Contractor shall retain all right, title and interest in and to such Contractor Materials, and the State shall acquire no right, title or interest in or to such Contractor Materials EXCEPT the Contractor grants to the State an unlimited, non-transferable license to use, copy and distribute internally, solely for the State's internal purposes, any Contractor Materials reasonably associated with any Work Product provided under the Contract.

- b. The Contractor shall furnish such information and data as the State may request, including but not limited to computer code, that is applicable, essential, fundamental, or intrinsic to any Work Product and Contractor Materials reasonably associated with any Work Product, in accordance with this Contract and applicable state law.
- c. Nothing in this Contract shall prohibit the Contractor's use for its own purposes of the general knowledge, skills, experience, ideas, concepts, know-how, and techniques obtained and used during the course of providing the services requested under this Contract.
- d. Nothing in the Contract shall prohibit the Contractor from developing for itself, or for others, materials which are similar to and/or competitive with those that are produced under this Contract.

E.5. Insurance. The Contractor shall carry adequate liability and other appropriate forms of insurance.

a. The Contractor shall maintain, at minimum, the following insurance coverage:

- (1) Workers' Compensation/ Employers' Liability (including all states coverage) with a limit not less than the relevant statutory amount or one million dollars (\$1,000,000) per occurrence for employers' liability whichever is greater.
- (2) Comprehensive Commercial General Liability (including personal injury & property damage, premises/operations, independent contractor, contractual liability and completed operations/products) with a bodily injury/property damage combined single limit not less than one million dollars (\$1,000,000) per occurrence and two million dollars (\$2,000,000) aggregate.
- (3) Automobile Coverage (including hired and non-owned vehicles) with a bodily injury/property damage combined single limit not less than one million dollars (\$1,000,000) per occurrence.
- (4) Professional Liability with a limit of not less than one million dollars (\$1,000,000) per claim and two million dollars (\$2,000,000) aggregate.

b. At any time State may require the Contractor to provide a valid Certificate of Insurance detailing Coverage Description; Insurance Company & Policy Number; Exceptions and Exclusions; Policy Effective Date; Policy Expiration Date; Limit(s) of Liability; and Name and Address of Insured. Failure to provide required evidence of insurance coverage shall be a material breach of this Contract.

E.6. Incorporation of Additional Documents. Each of the following documents is included as a part of this Contract by reference. In the event of a discrepancy or ambiguity regarding the Contractor's duties, responsibilities, and performance under this Contract, these items shall govern in order of precedence below.

- a. this Contract document with any attachments or exhibits (excluding the items listed at subsections b. through e., below);
- b. any clarifications of or addenda to the Contractor's proposal seeking this Contract;
- c. the State solicitation, as may be amended, requesting proposals in competition for this Contract;
- d. any technical specifications provided to proposers during the procurement process to award this Contract;

e. the Contractor's proposal seeking this Contract.

E.7. Workpapers Subject to Review. The Contractor shall make all audit, accounting, or financial analysis workpapers, notes, and other documentation available for review by the Comptroller of the Treasury or his representatives, upon request, during normal working hours either while the analysis is in progress or subsequent to the completion of this Contract.

E.8. Lobbying. The Contractor certifies, to the best of its knowledge and belief, that:

- a. No federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any federal contract, grant, loan, or cooperative agreement.
- b. If any funds other than federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, An officer or employee of Congress, or an employee of a Member of Congress in connection with this contract, grant, loan, or cooperative agreement, the Contractor shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.
- c. The Contractor shall require that the language of this certification be included in the award documents for all sub-awards at all tiers (including subcontracts, sub-grants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into and is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code.

E.9. Confidentiality of Records. Strict standards of confidentiality of records and information shall be maintained in accordance with applicable state and federal law. All material and information, regardless of form, medium or method of communication, provided to the Contractor by the State or acquired by the Contractor on behalf of the State shall be regarded as confidential information in accordance with the provisions of applicable state and federal law, state and federal rules and regulations, departmental policy, and ethical standards. Such confidential information shall not be disclosed, and all necessary steps shall be taken by the Contractor to safeguard the confidentiality of such material or information in conformance with applicable state and federal law, state and federal rules and regulations, departmental policy, and ethical standards.

The Contractor's obligations under this section do not apply to information in the public domain; entering the public domain but not from a breach by the Contractor of this Contract; previously possessed by the Contractor without written obligations to the State to protect it; acquired by the Contractor without written restrictions against disclosure from a third party which, to the Contractor's knowledge, is free to disclose the information; independently developed by the Contractor without the use of the State's information; or, disclosed by the State to others without restrictions against disclosure. Nothing in this paragraph shall permit Contractor to disclose any information that is confidential under federal or state law or regulations, regardless of whether it has been disclosed or made available to the Contractor due to intentional or negligent actions or inactions of agents of the State or third parties.

It is expressly understood and agreed the obligations set forth in this section shall survive the termination of this Contract.

E.10. Tennessee Consolidated Retirement System. The Contractor acknowledges and understands that, subject to statutory exceptions contained in *Tennessee Code Annotated*, Section 8-36-801, *et. seq.*, the law governing the Tennessee Consolidated Retirement System (TCRS), provides that if a retired member of TCRS, or of any superseded system administered by TCRS, or of any local retirement fund established pursuant to *Tennessee Code Annotated*, Title 8, Chapter 35, Part 3 accepts state employment, the member's retirement allowance is suspended during the period of the employment. Accordingly and notwithstanding any provision of this Contract to the contrary, the Contractor agrees that if it is later determined that the true nature of the working relationship between the Contractor and the State under this Contract is that of "employee/employer" and not that of an independent contractor, the Contractor, if a retired member of TCRS, may be required to repay to TCRS the amount of retirement benefits the Contractor received from TCRS during the period of this Contract.

E.11. Debarment and Suspension. The Contractor certifies, to the best of its knowledge and belief, that it, its current and future principals, its current and future subcontractors and their principals:

- a. are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from covered transactions by any federal or state department or agency;
- b. have not within a three (3) year period preceding this Contract been convicted of, or had a civil judgment rendered against them from commission of fraud, or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (federal, state, or local) transaction or grant under a public transaction; violation of federal or state antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification, or destruction of records, making false statements, or receiving stolen property;
- c. are not presently indicted or otherwise criminally or civilly charged by a government entity (federal, state, or local) with commission of any of the offenses detailed in section b. of this certification; and
- d. have not within a three (3) year period preceding this Contract had one or more public transactions (federal, state, or local) terminated for cause or default.

The Contractor shall provide immediate written notice to the State if at any time it learns that there was an earlier failure to disclose information or that due to changed circumstances, its principals or the principals of its subcontractors are excluded or disqualified.

E.12. HIPAA Compliance. The State and Contractor shall comply with obligations under the Health Insurance Portability and Accountability Act of 1996 (HIPAA) and its accompanying regulations.

- a. Contractor warrants to the State that it is familiar with the requirements of HIPAA and its accompanying regulations, and will comply with all applicable HIPAA requirements in the course of this Contract.
- b. Contractor warrants that it will cooperate with the State, including cooperation and coordination with State privacy officials and other compliance officers required by HIPAA and its regulations, in the course of performance of the Contract so that both parties will be in compliance with HIPAA.
- c. The State and the Contractor will sign documents, including but not limited to business associate agreements, as required by HIPAA and that are reasonably necessary to keep the State and Contractor in compliance with HIPAA. This provision shall not apply if information

received by the State under this Contract is NOT "protected health information" as defined by HIPAA, or if HIPAA permits the State to receive such information without entering into a business associate agreement or signing another such document.

E.13. Competitive Procurements. This Contract provides for reimbursement of the cost of goods, materials, supplies, equipment, or contracted services. Such procurements shall be made on a competitive basis, where practical. The Contractor shall maintain documentation for the basis of each procurement for which reimbursement is paid pursuant to this Contract. In each instance where it is determined that use of a competitive procurement method was not practical, said documentation shall include a written justification, approved by the Commissioner of Finance and Administration, for such decision and non-competitive procurement.

E.14. Contractor Commitment to Diversity. The Contractor shall comply with and make reasonable business efforts to exceed the commitment to diversity represented by the Contractor's proposal responding to RFP # 31701 - 04100 (Attachment 6.3, Section B, Item B.15.) and resulting in this Contract.

The Contractor shall assist the State in monitoring the Contractor's performance of this commitment by providing, as requested, a quarterly report of participation in the performance of this Contract by small business enterprises and businesses owned by minorities, women, and persons with a disability. Such reports shall be provided to the state of Tennessee Governor's Office of Business Diversity Enterprise in form and substance as required by said office.

E.15. Limitation of Liability. The parties agree that the Contractor's liability under this Contract shall be limited to an amount equal to two (2) times the Maximum Liability amount detailed in section C.1 and as may be amended. PROVIDED THAT in no event shall this section limit the liability of the Contractor for intentional torts, criminal acts, or fraudulent conduct.

IN WITNESS WHEREOF:

GORMAN ACTUARIAL, LLC:

Bela Yarnan
CONTRACTOR SIGNATURE

3/14/11
DATE

Bela Yarnan, President
PRINTED NAME AND TITLE OF CONTRACTOR SIGNATORY (above)

DEPARTMENT OF FINANCE AND ADMINISTRATION:

Mark A. Emkes
MARK A. EMKES, COMMISSIONER MOA

3-16-11
DATE

ATTESTATION RE PERSONNEL USED IN CONTRACT PERFORMANCE

| | |
|--|-----------------------|
| SUBJECT CONTRACT NUMBER: | <i>Edison # 25399</i> |
| CONTRACTOR LEGAL ENTITY NAME: | Gorman Actuarial, LLC |
| FEDERAL EMPLOYER IDENTIFICATION NUMBER: (or Social Security Number) | 20-5544407 |

The Contractor, identified above, does hereby attest, certify, warrant, and assure that the Contractor shall not knowingly utilize the services of an illegal immigrant in the performance of this Contract and shall not knowingly utilize the services of any subcontractor who will utilize the services of an illegal immigrant in the performance of this Contract.

Bela Gorman

 CONTRACTOR SIGNATURE

NOTICE: This attestation MUST be signed by an individual empowered to contractually bind the Contractor. If said individual is not the chief executive or president, this document shall attach evidence showing the individual's authority to contractually bind the Contractor.

Bela Gorman, President

 PRINTED NAME AND TITLE OF SIGNATORY

3/14/11

 DATE OF ATTESTATION